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Before the

COMMITTEE ON ENERGY AND NATURAL RESOURCES

U.S. SENATE

July 7, 2014
Chair Landrieu and Members of the Committee, I appreciate the opportunity to appear before you today.

The Energy Information Administration (EIA) is the statistical and analytical agency within the U.S. Department of Energy. EIA collects, analyzes, and disseminates independent and impartial energy information to promote sound policymaking, efficient markets, and public understanding regarding energy and its interaction with the economy and the environment. EIA is the nation’s premier source of energy information and, by law, its data, analyses, and forecasts are independent of approval by any other officer or employee of the United States Government. The views expressed herein should therefore not be construed as representing those of the Department of Energy or any other federal agency.

As requested, my testimony focuses on the outlook for oil and natural gas development on the Outer Continental Shelf (OCS). My testimony draws on EIA’s June Short Term Energy Outlook (STEO) and the 2014 Annual Energy Outlook (AEO2014) which includes long-term projections through 2040. EIA released the Reference case projections for the AEO2014 in December. The Reference case is intended to represent an energy future through 2040 based on given market, technological, and demographic trends; current laws and regulations; and consumer behavior. EIA recognizes that projections of energy markets are highly uncertain and subject to geopolitical disruptions, technological breakthroughs, economic fluctuations, and other unforeseeable events. In addition, long-term trends in technology development, demographics, economic growth, and energy resources may evolve along a different path than represented in the Reference case projections.
The complete AEO2014, which was released in May, includes alternative assumptions regarding resources, technology advances, and world energy prices that can significantly affect projections for oil and natural gas production. The impact of alternative assumptions in these two areas were explored in AEO2014 side cases that address high and low oil price scenarios and more optimistic and pessimistic assumptions regarding the resource base and the pace of technology advances. The impacts of the revised assumptions in the alternative scenarios can be substantial. For example, projected offshore oil production in 2040 is roughly 10% above the Reference case level in the High Oil Price scenario (Figure 1).

Figure 1. U.S. lower 48 states offshore oil production

Source: EIA, Annual Energy Outlook 2014
In the June STEO, based on forecasts of annual average production from 2013 to 2015, the federal Gulf of Mexico oil production increases from 1.3 million bbl/d to 1.7 million bbl/d. Natural gas production is forecast to decrease from 3.6 Bcf/d to 3.2 Bcf/d over the same period because natural gas prices remain low relative to oil prices.

Looking at the longer-term picture, in the AEO2014 reference case, Gulf of Mexico (federal and state) oil production varies between 1.3 million bbl/d and 2.0 million bbl/d over the projection period, 2013-2040 (Figure 2). Natural gas production in the Gulf of Mexico is forecast to increase from 1.9 Tcf (5.2 Bcf/d) to 2.5 Tcf (6.8 Bcf/d) over the same period (Figure 3). Toward the end of the period, the pace of exploration and production activity quickens, and new large development projects, associated predominantly with discoveries in the deepwater and ultra-deepwater portions of the Gulf of Mexico, are brought on stream. New offshore oil production from the Alaska North Slope partially offsets the decline in production from onshore North Slope fields, as shown in Figure 4.

**Figure 2. U.S. lower 48 states offshore oil production**

![U.S. lower 48 states offshore oil production chart]

Source: EIA, Annual Energy Outlook 2014, Reference Case
For the High Oil and Gas Resource case, we assumed that there are more resources in Alaska and in the lower 48 offshore, including the development of tight oil in Alaska and 50% higher
technically recoverable undiscovered resources for other Alaska crude oil and the lower 48 offshore (which reflects more favorable resolution of the uncertainty surrounding undeveloped areas where there has been little or no exploration and development activity, and where modern seismic survey data are lacking).

The Low Oil and Gas Resource case reflects only the uncertainty around tight and shale crude oil and natural gas resources—specifically, whether the performance of current and future wells drilled will actually be less than estimated. All other resource assumptions are unchanged from the Reference case.

Another aspect of Gulf of Mexico production that I would like to highlight relates to the quality of the crude. Recent and forecast increases in domestic crude production have sparked discussion on the topic of how rising crude oil volumes will be absorbed. EIA recently released a short-term forecast of domestic production by crude type, supplementing the May 2014 overall production forecast provided in the STEO. Forecasts of production by crude type matter for several reasons. First, U.S. crude streams vary widely in quality. Second, the economics surrounding various options for the domestic use of additional domestic oil production are directly dependent on crude quality characteristics. EIA analysis of current and forecast crude oil production indicates that U.S. supply of lighter API gravity crude will continue to outpace that of medium and heavier crudes (Figure 5). More than 60% of EIA’s forecast of production growth for 2014 and 2015 consists of sweet grades with API gravity of 40 or above. The type of heavier crude from the OCS, in particular, the Gulf of Mexico, however, is particularly favored by refineries in the Gulf Coast. Gulf of Mexico oil production is understood to be API gravity
range of 27-35 degrees, and is medium sour. Alaska crude, on and offshore, is in the same API
gravity range.

Figure 5. U.S. crude oil production by API gravity

I would like to mention EIA’s pending proposal to expand one of our important production
surveys. The quality and timeliness of well-level data on production by crude type used to
develop the estimates vary widely across states. As part of its continuing effort to improve data
on oil and natural gas production, EIA is now seeking public comment on a plan to expand its
current collection of monthly natural gas production data in six states to include both oil and
natural gas production in 19 states plus the Gulf of Mexico. The proposed data collection,
which EIA plans to launch in 2015, would provide information on production by crude type.
Updated estimates of regional production by crude type will also be needed as new plays start
commercial development, because production from new plays will change the distribution of production by crude types in the regions where those plays are located.

Finally, to put the offshore development into the national energy context, my last slide shows that under EIA’s reference case, net oil import dependence declines from a high of 60% in 2005 to 25% in 2016 (Figure 6). Under the high resource case, net import dependence declines rapidly and could approach net oil self-sufficiency in the period after 2030.

Figure 6. U.S. crude oil production forecast

U.S. liquid fuel supply
million barrels per day

<table>
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<tr>
<th>History</th>
<th>2005</th>
<th>2012</th>
<th>2016</th>
<th>2040</th>
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<tr>
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<tr>
<td>Domestic supply</td>
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</tbody>
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Thank you for the opportunity to testify here today. I would be happy to answer any questions you may have.
OCS Oil and Natural Gas Outlook

For

U.S. Senate, Committee on Energy and Natural Resources
July 7, 2014 | Lafayette, LA

By Adam Sieminski, Administrator
Energy Information Administration
U.S. lower 48 states offshore oil production in alternative cases

Source: EIA, Annual Energy Outlook 2014

U.S. Senate, Committee on Energy and Natural Resources
July 7, 2014
U.S. lower 48 states offshore oil production

U.S. lower 48 states offshore oil production
million barrels per day

Source: EIA, Annual Energy Outlook 2014, Reference Case

U.S. Senate, Committee on Energy and Natural Resources
July 7, 2014
U.S. lower 48 states offshore natural gas production

U.S. lower 48 states offshore natural gas production
trillion cubic feet per year

2012

Projections

Atlantic

Pacific

Gulf of Mexico - Deep (more than 1,000 feet)

Gulf of Mexico - Shallow (less than 1,000 feet)

Source: EIA, Annual Energy Outlook 2014, Reference Case
Domestic crude oil production by source in the AEO 2014 Reference Case

U.S. crude oil production by source
million barrels of oil per day

Source: EIA, Annual Energy Outlook 2014, Reference Case
Roughly 96% of the growth in production between 2011 and 2013 consisted of sweet grades with API gravity of 40 or above

U.S. crude oil production by type
million barrels of oil per day

Source: EIA, DrillingInfo, Colorado DNR, Texas RRC
Although oil use is slightly increased in the High Resource case due to lower prices, net import dependence declines rapidly.

Source: EIA, Annual Energy Outlook 2014 Reference case and High Resource case
Supplementary slides
EIA forecast that U.S. crude oil production will grow from an average of 7.4 million b/d in 2013 to 9.2 million b/d in 2015.
More than 60% of EIA's production growth forecast for 2014 and 2015 consists of sweet grades with API gravity of 40+

Annual change in U.S. crude oil production by type
million barrels of oil per day

Forecast

Source: EIA, DrillingInfo, Colorado DNR, Texas RRC.
Alaska, Gulf of Mexico, Northeast, and West Coast – growth in offshore production provides an increase in lower gravity crude

- Crude oil produced in California, primarily API<27 sour, is categorized separately because it is generally produced and refined in the same geographic region, and it is somewhat isolated from the heavy crude market dynamics of the rest of the country.

- Alaska production declines from 515,000 b/d to 450,000 b/d.

- Gulf of Mexico production increases from 1.3 million b/d to 1.6 million b/d.

- Northeast production increases slightly from 100,000 b/d to 110,000 b/d.

- West Coast production increases from 600,000 b/d to 670,000 b/d.

Source: EIA, DrillingInfo
For more information


Annual Energy Outlook | www.eia.gov/aeo

Short-Term Energy Outlook | www.eia.gov/steo

International Energy Outlook | www.eia.gov/ieo

Monthly Energy Review | www.eia.gov/mer

Today in Energy | www.eia.gov/todayinenergy

State Energy Portal | www.eia.gov/state

Drilling Productivity Report | www.eia.gov/petroleum/drilling/